ORIGINAL



<u>MEMORANDUM</u>

SO

TO:

Docket Control

FROM:

Ernest G. Johnson GA FON EGG

Director

Utilities Division

DATE:

December 7, 2007

RE:

STAFF REPORT FOR THE JOINT APPLICATION OF MATRIX TELECOM, AMERICATEL CORPORATION AND **STARTEC GLOBAL** INC.. OPERATING COMPANY FOR APPROVAL TO PLEDGE THEIR ARIZONA ASSETS PURSUANT TO A.R.S. §40-285 (DOCKET NOS. T-03228A-07-0526,

T-03517A-07-0526 and T-20522A-07-0526)

Attached is the Staff Report for the joint application of Matrix Telecom, Inc., Americatel Corporation and Startec Global Operating Company for approval to pledge their Arizona assets Staff recommends conditional approval of the requested pursuant to A.R.S. §40-285. authorization.

Any party to this procedure who wishes may file comments to the Staff Report with the Commission's Docket Control by 4:00 p.m. on or before December 21, 2007.

EGJ:PMC:red

Originator: Pedro M. Chaves

Attachment: Original and fourteen copies

Arizona Corporation Commission DOCKETED

DEC _ 6 2007



Service List for: Matrix Telecom, Inc., et al Docket Nos. T-03228A-07-0526 et al

Mr. Michael W. Patten One Arizona Center 400 E. Van Buren St., Suite 800 Phoenix, Arizona 85004

Mr. Christopher C. Kempley Chief Counsel, Legal Division Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007

Mr. Ernest G. Johnson Director, Utilities Division Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007

Ms. Lyn Farmer Chief Administrative Law Judge, Hearing Division Arizona Corporation Commission 1200 West Washington Street Phoenix, Arizona 85007

STAFF REPORT UTILITIES DIVISION ARIZONA CORPORATION COMMISSION

MATRIX TELECOM, INC., AMERICATEL CORPORATION AND STARTEC GLOBAL OPERATING COMPANY DOCKET NOS. T-03228A-07-0526, T-03517A-07-0526 AND T-20522A-07-0526

> APPLICATION FOR APPROVAL TO PLEDGE THEIR ARIZONA ASSETS PURSUANT TO A.R.S. § 40-285

> > **DECEMBER 7, 2007**

STAFF ACKNOWLEDGMENT

The Staff Report for Matrix Telecom, Inc., Americatel Corporation and Startec Global Operating Company, Docket Nos. T-03228A-07-0526, T-03517A-07-0526 and T-20522A-07-0526, is the responsibility of the Staff member listed below: Pedro M. Chaves is responsible for the review and financial analysis of the Company's application.

PEDRO M. CHAVES
PUBLIC UTILITIES ANALYST III

EXECUTIVE SUMMARY MATRIX TELECOM, INC, AMERICATEL CORPORATION AND STARTEC GLOBAL OPERATING COMPANY DOCKET NOS. T-03228A-06-0586 ET AL

On September 13, 2007, Matrix Telecom, Inc. ("Matrix"), Americatel Corporation ("Americatel") and Startec Global Operating Company ("Startec") collectively ("Applicants") filed an application with the Arizona Corporation Commission ("Commission") requesting that the Commission authorize them to pledge their assets in the State of Arizona pursuant to A.R.S. §40-285.

Matrix is a Texas corporation with principal offices located at Dallas, Texas. In Arizona, Matrix is authorized to provide competitive resold inter-exchange telecommunication services and competitive resold local exchange service. Americatel is a Delaware corporation with principal offices located at Miami, Florida. In Arizona, Americatel is authorized to provide competitive interLATA and intraLATA resold telecommunications service except local exchange service. Startec is a Delaware corporation with its principal offices located at Rockville, Maryland. In Arizona, Startec is authorized to provide resold inter-exchange telecommunications services.

The Applicants seek authority to pledge their Arizona assets in connection with a Commitment Letter and Term Sheet ("Loan Documents") along with an amended and restated credit agreement anticipated by the Loan Documents ("A&R Credit Agreement"). The Applicants will all be jointly and severally co-borrowers under the A&R Credit Agreement.

Staff concludes that a pledge of the Applicants' assets would not impair the availability of service to customers since the Applicants provide competitive services that are available from alternate service providers. However, customers may still have exposure to losses to the extent they have prepaid for service or made deposits. Accordingly, any authorization for encumbrances should provide customer protection for prepayments and deposits.

Staff recommends that the Commission authorize the Applicants request to encumber their assets in the State of Arizona pursuant to A.R.S. §40-285 subject to the condition that all Arizona customer deposits and prepayments, if any, be excluded from encumbrance, or in the alternative, be secured by a bond or an irrevocable sight draft letter of credit which is not included in the pledged collateral.

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Matrix Telecom, Inc., et al. Docket No. T-03228A-07-0526, et al Page 1

Introduction

On September 13, 2007, Matrix Telecom, Inc. ("Matrix"), Americatel Corporation ("Americatel") and Startec Global Operating Company ("Startec") collectively ("Applicants") filed an application with the Arizona Corporation Commission ("Commission") requesting authorization to pledge their assets in the State of Arizona pursuant to A.R.S. §40-285.

Public Notice

On November 27, 2007, the Applicants filed an affidavit of publication verifying public notice of its financing application. The Applicants published notice of their financing application in the *Arizona Business Gazette* on November 15, 2007. The *Arizona Business Gazette* is a daily newspaper of general circulation in the county of Maricopa, State of Arizona. The affidavit of publication is attached along with a copy of the Notice.

Background

Matrix is a Texas corporation with principal offices located at Dallas, Texas. In Arizona, Matrix is authorized to provide competitive resold inter-exchange telecommunication services and competitive resold local exchange service.²

Americated is a Delaware corporation with principal offices located at Miami, Florida. In Arizona, Americated is authorized to provide competitive interLATA and intraLATA resold telecommunications service except local exchange service.³

Startec is a Delaware corporation with its principal offices located at Rockville, Maryland. In Arizona, Startec is authorized to provide resold inter-exchange telecommunications services.⁴

The Applicants are affiliate companies that have the same parent company, EnergyTRACS Acquisition Corp. ("EnergyTRACS") which in turn is a subsidiary of Platinum Equity, a limited liability company formed under the laws of Delaware with principal offices in Beverly Hills, California.

Purpose and Description of the Requested Approval

On September 6, 2007, the Applicants, MTAC Holding corporation, Matrix Telecom of Virginia, Inc., Trinsic Communications of Virginia, Inc., Startec Global Communications Corporation, Startec Global Canadian Holding Company, EnergyTRACS and HBK Investments

¹ Decision No. 65926, dated May 16, 2003.

² Decision No. 68343, dated December 9, 2005.

³ Decision No. 61054, dated August 6, 1998.

⁴ Decision No. 63370, dated February 16, 2001; and Decision No. 69573, dated May 21, 2007.

Matrix Telecom, Inc., et al. Docket No. T-03228A-07-0526, et al Page 2

L.P.⁵ entered into a Commitment Letter and Term Sheet ("Loan Documents") along with an amended and restated credit agreement anticipated by the Loan Documents ("A&R Credit Agreement").

The Loan Documents and the A&R Credit Agreement will be implemented upon receipt of all regulatory approvals. The Applicants will become jointly and severally liable coborrowers for debt obligations of up to \$120 million consisting of a \$71.5 million term loan and a \$48.5 million revolving credit facility. In addition, the Applicants will pledge their assets as collateral for the debt.

Financial Analysis

In the instance of utilities providing service to captive customers in a non-competitive circumstance, A.R.S. §40-301 prohibits authorization of debt unless the Commission finds that the debt issuance is within the corporate powers of the applicant, is compatible with the public interest, with sound financial practices and with the proper performance by the applicant of service as a public service corporation and will not impair its ability to perform that service. However, pursuant to A.R.S. §40-301(D), foreign public service corporations providing communication service whose facilities are also used in interstate commerce are exempt from application of the statute. Staff finds that the Applicants satisfy the criteria for exemption from A.R.S. §40-301 for the A&R Credit Agreement.

Each of the Applicants requests authorization to pledge assets as security for the A&R Credit Agreement. An Arizona statue requires public service corporations to obtain Commission authorization to encumber certain utility assets.⁶ The statute serves to protect captive customers from a utility's act to dispose of any of its assets that are necessary for the provision of service, thus, it serves to preempt any service impairment due to disposal of assets essential for providing service. In this instance, a pledge of the Applicants' assets should not impair the availability of service to customers since the Applicants provide competitive services that are available from alternate service providers. However, customers may still have exposure to losses to the extent they have prepaid for service or made deposits. Therefore, any authorization for encumbrances should provide customer protection for prepayments and deposits.

Compliance

There are no compliance issues with Matrix, Americatel or Startec.

⁵ And/or one of its affiliates, including PCRL III Investments L.P.

⁶ See further, A.R.S. §40-285(A)

Matrix Telecom, Inc., et al. Docket No. T-03228A-07-0526, et al Page 3

Conclusion and Recommendations

Staff concludes that a pledge of the Applicants' assets would not impair the availability of service to customers since the Applicants provide competitive services that are available from alternate service providers. However, customers may still have exposure to losses to the extent they have prepaid for service or made deposits. Accordingly, any authorization for encumbrances should provide customer protection for prepayments and deposits.

Staff recommends that the Commission authorize the Applicants request to encumber their assets in the State of Arizona pursuant to the A&R Credit Agreement subject to the condition that all Arizona customer deposits and prepayments, if any, be excluded from encumbrance, or in the alternative, be secured by a bond or an irrevocable sight draft letter of credit which is not included in the pledged collateral.

Staff further recommends authorizing the Applicants to engage in any transaction and to execute any documents necessary to effectuate the authorizations granted.

Staff further recommends that the Applicant file with Docket Control within 60 days of the execution of any financing transaction authorized herein.

1	BEFORE THE ARIZONA CORPORATION COMMISSION			
2	COMMISSIONERS MIKE GLEASON – Chairman MIKE GLEASON – Chairman MIKE GLEASON – Chairman MIKE GLEASON – Chairman			
3	WILLIAM A. MUNDELL IEFE HATCH-MILLER NIKE GLEASON - Chairman 2007 NOV 27 A 11: 11 NOV 2 7 2007			
4	KRISTIN K. MAYES GARY PIERCE AZ CORP COMMISSION RP COMM DOCKET COMMAND DIRECTOR Utilities			
5	IN THE MATTER OF THE JOINT APPLICATION) DOCKET NO. T-03228A-07-0526			
6 7	OF MATRIX TELECOM, INC., AMERICATEL) DOCKET NO. T-03517A-07-0526 CORPORATION, AND STARTEC GLOBAL) DOCKET NO. T-20522A-07-0526			
8	OPERATING COMPANY FOR APPROVAL TO) PLEDGE THEIR ARIZONA ASSETS)			
9	PURSUANT TO A.R.S. § 40-285 NOTICE OF FILING AFFIDAVIT OF PUBLICATION			
10				
11				
12	Matrix Telecom, Inc., Americatel Corporation and Startec Global Operating Company			
13	hereby submit the attached affidavit of publication.			
14	RESPECTFULLY SUBMITTED this 27 th day of November, 2007.			
15	ROSHKA DEWULF & PATTEN, PLC/			
16	n.QH			
17	Michael W. Patten Roshka, DeWulf & Patten, PLC One Arizona Center 400 East Van Buren Street, Suite 800 Phoenix, Arizona 85004			
18				
19				
20	Attorneys for Matrix Telecom, Inc., Americatel Corporation			
21	and Startec Global Operating Company			
22	Of Counsel			
23	Richard R. Cameron Stefanie Alfonso-Frank Latham & Watkins LLP 555 Eleventh Street, N.W., Suite 1000 Washington, D.C. 20004			
24				
25				
26	(202) 637-2200			
27				

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		Original and 17 copies of the foregoing
	2	filed this <u>2/</u> day of November 2007 with:
	3	Docket Control Arizona Corporation Commission
4	1200 West Washington Street	
	5	Phoenix, Arizona 85007 Copy of the foregoing hand-delivered/mailed this 27 ²⁴ day of November 2007 to:
6		
	7	Lyn Farmer, Esq. Chief Administrative Law Judge Hearing Division Arizona Corporation Commission 1200 West Washington
	8	
	9	
		Phoenix, Arizona 85007
, , , , ,	10	Kevin Torrey Legal Division Arizona Corporation Commission
, PLC	11	
NTTEN NTER ET - St 1 85004 1 85004 5-6800	12	1200 West Washington Phoenix, Arizona 85007
& PA VA CEN VA STRE IZONA O 602-2	13	Ernest G. Johnson, Esq.
A DF ^{WY} 1,ILF & PATTE ONE ONA CENTER VAN BUREN STREET -: HOENIX, ARIZONA 8500 LEPHONE NO 602-256-6 FACSIMILE 602-256-6800	14	Director, Utilities Division Arizona Corporation Commission 1200 West Washington
ROSHKA DE ^{VV} ¹ I.F & PATTEN, PLC ONE ONA CENTER 400 EAST VAN DAREN STREET - SUITE 80 PHOENIX, ARIZONA 85004 TELEPHONE NO 602-256-6100 FACSIMILE 602-256-6800	15	
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Business resource Gazette

PO BOX 194 Phoenix, Arizona 85001-0194 (602) 444-7315 FAX (602) 444-7364

STATE OF ARIZONA COUNTY OF MARICOPA SS.

Ed Carlise, being first duly sworn, upon oath deposes and says: That of the Arizona Business Gazette, a newspaper of general circulation in the county of Maricopa, State of Arizona, published weekly at Phoenix, Arizona, and that the copy hereto attached is a true copy of the advertisement published in the said paper on the dates indicated.

11/15/2007

Sworn to before me this 15TH day of

NOVEMBER

MARK GILMORE Notary Public - Arizona Maricopa County My Comm. Expires Aug 4, 2011

2007

Sd Cali

Notary Public